

## Message Text

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53

ACTION ARA-20

INFO OCT-01 AF-10 ADP-00 SSO-00 NSCE-00 USIE-00 INRE-00

CIAE-00 DODE-00 PM-07 H-03 INR-10 L-03 NSAE-00 NSC-10

PA-03 RSC-01 PRS-01 SS-15 CAB-09 COME-00 EB-11 FAA-00

IO-13 RSR-01 /118 W

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O P 251720Z AUG 73

FM AMEMBASSY GEORGETOWN

TO SECSTATE WASHDC NIACT IMMEDIATE 8787

INFO AMEMBASSY BRIDGETOWN PRIORITY

AMEMBASSY CARACAS PRIORITY

AMEMBASSY KINGSTON PRIORITY

AMEMBASSY PORT OF SPAIN PRIORITY

USINT ALGIERS PRIORITY

USCINCSO

C O N F I D E N T I A L GEORGETOWN 1278

USCINCSO FOR POLAD

E.O. 11652: GDS

TAGS: PFOR, CU, GY

SUBJECT: CASTRO AND BURNHAM TO TRAVEL TOGETHER TO NON-  
ALIGNED CONFERENCE

REF: A. STATE 169519

B. KINGSTON 2893

C. PORT OF SPAIN 1039

1. SAW RAMPHAL THIS MORNING AS INSTRUCTED REF A, AND  
CONVEYED US VIEWS ON BURNHAM TRAVELING TO ALGIERS WITH CASTRO.  
RAMPHAL LISTENED ATTENTIVELY AND RESPONDED THOUGHTFULLY,  
ADMITTING RISKS CERTAINLY EXISTED.

2. RAMPHAL THEN LAUNCHED INTO LENGTHY EXPLANATION OF HOW INITIAL  
DECISION PARTICPATE IN INAUGURAL FLIGHT NEW CUBAN/CARIBBEAN - AFRICA  
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AIR LINK TAKING CUBAN PRESIDENT DORTICOS TO ALGIERS, TURNED INTO

COMMITMENT BY BURNHAM TO TRAVEL WITH CASTRO. INVITATION INITIALLY EXTENDED TO ALL FOUR CARIBBEAN COMMONWEALTH COUNTRIES. BARROW'S INITIAL ENTHUSIASM WANED AND NOW SENDING LONDON BASED REPRESENTATIVE AS OBSERVER TO ALGIERS. NOT REALLY ANTICIPATED THAT WILLIAMS WOULD GO BUT HE NOW ALSO SENDING FOREIGN BASED REPS (REFTEL C), SO NO TRINIDADIAN DELEGATION WILL ACCOMPANY CASTRO. MANLEY, APPROACHED BY RAMPHAL HAD PROGRESSIVELY NEGATIVE REACTION AS REPORTED REF B. BURNHAM NOW LEFT AS SOLE CARIBBEAN LEADER COMMITTED TO ACCOMPANY CASTRO.

3. NEVERTHELESS, IT WOULD BE VERY DIFFICULT, SAID RAMPHAL, FOR BURNHAM TO RENEGE NOW. MATTER HAS TAKEN ON DOMESTIC POLITICAL OVERTONES AND HAS SERIOUS FOREIGN POLICY IMPLICATIONS FROM GUYANESE VIEWPOINT. TO DECIDE NOW NOT TO ACCOMPANY CASTRO WOULD EXPOSE BURNHAM TO CHARGES BY JAGAN OF SUCCUMBING TO US PRESSURE AND REDUCE HIS NON-ALIGNED CREDIBILITY AT ALGIERS. RAMPHAL CLEARLY FEELS BURNHAM'S CREDIBILITY WOULD BE MORE DAMAGED BY WITHDRAWAL THAN BY GOING AHEAD. RAMPHAL BELIEVES BURNHAM'S STATURE AND LSHANA'S INDEPENDENCE OF ACTION WILL BE IMPAIRVED BY GUYANA'S BEHAVIOR AT ALGIERS.

4. RAMPHAL SAID CUBA'S UN PERM REP HAD COME TO GEORGETOWN OVER AUG 4-5 WEEKEND TO SOLICIT SUPPORT FOR CUBA'S VIEW THAN

ALTHOUGH THERE TWO SUPER-POWERS, FROM BOTH OF WHICH NON-ALIGNED NATIONS MUST REMAIN INDEPENDENT, ONLY ONE IS IMPERIALIST, I.E., US. IN ABSENCE BURNHAM AND RAMPHAL AT OTTAWA, CUBAN RECEIVED BY LLOYD SEARWAR, A COUNSELOR AT FOREIGN MINISTRY. ACCORDING TO RAMPHAL GUYANESE EVENTUAL RESPONSE WAS TO REJECT THIS VIEW AND TO INSIST NON-ALIGNMENT MEANT PRESERVATION OF INDEPENDENCE OF ACTION OF ALL DEVELOPING COUNTRIES. NEVERTHELESS, WHILE GUYANA MAINTAINS ITS OWN NON-ALIGNED POSITION, RAMPHAL SAID THERE LITTLE TO BE GAINED BY ANTAGONIZING CASTRO AS WOULD BE THE CASE IF BURNHAM SUDDENLY REFUSED TO ACCOMPANY HIM TO ALGIERS.

5. COMMENT: RAMPHAL SAID HE WILL BE SEEING BURNHAM THIS AFTERNOON AND WILL CONVEY MY REPRESENTATIONS TO HIM. IT VERY UNLIKELY, HOWEVER, THAT BURNHAM WILL RENEGE ON TRAVEL ARRANGEMENTS. GUYANESE CLEARLY SOMEWHAT CONCERNED AT OUTCOME OF

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COMPLEX CHAIN OF EVENTS WHICH HAS LEFT BURNHAM EXPOSED AS ONLY CARIBBEAN COMMONWEALTH LEADER TO HAVE CASTRO VISIT HIS CAPITOL AND WITH WHOM HE WILL ARRIVE IN ALGIERS. BURNHAM WILL, HOWEVER, PROBABLY MAKE THE BEST OF IT, AND IN TRYING TO ASSERT HIS WON AND GUYANA'S INDEPENDENCE OF ACTION MIGHT WELL PROVE MORE MODERATE AND BALANCE AT ALGIERS THAN EXPECTED.

SHERRY

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